

Department of State

WZ

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Control: 6700

Rec'd: MAY 10, 1960

10:18 AM

FROM: MOSCOW

TO: Secretary of State

NO: 2780, MAY 10, 3 PM (SECTION ONE OF THREE)

SUBJECT

FOLLOWING EMB TRANSLATION SOVIET NOTE 39/OSA, DATED MAY 10, WITH UNESSENTIAL WORDS DELETED:

GOVT USSR CONSIDERS NECESSARY STATE FOLLOWING TO GOVT

MAY 1 OF THIS YEAR AT 5 HOURS 36 MINUTES MOSCOW TIME, MILITARY AIRCRAFT VIOLATED BOUNDARY USSR AND INTRODUCED ACROSS BORDERS OF SOVIET UNION FOR DISTANCE OF MORE THAN 2,000 KILOMETERS. GOVT USSR NATURALLY COULD NOT LEAVE UNPUNISHED SUCH A FLAGRANT VIOLATION OF SOVIET STATE BOUNDARIES. WHEN INTENTIONS OF VIOLATING AIRCRAFT BECAME KNOWN, IT WAS SHOT DOWN BY SOVIET AIRCRAFT TROOPS IN AREA OF SVERDLOVSK.

UPON EXAMINATION BY EXPERTS OF ALL DATA AT DISPOSAL OF SOVIET SIDE, IT WAS INCONTROVERTIBLY ESTABLISHED THAT INTRUDER AIRCRAFT BELONGED TO USA, WAS PERMANENTLY BASED IN TURKEY AND WAS SENT THROUGH PAKISTAN INTO SOV UNION WITH HOSTILE PURPOSES.

DECLARATION OF USSR COUNCIL MINISTERS N. S. KHRUSHCHEV MADE PUBLIC ON MAY 7 AT FINAL SESSION OF USSR SUPREME SOVIET. EXACT DATA FROM INVESTIGATION LEAVE NO DOUBTS WITH RESPECT TO PURPOSE OF FLIGHT OF AMERICAN AIRCRAFT WHICH VIOLATED THE USSR BORDER ON MAY 1. THIS AIRCRAFT WAS SPECIALLY EQUIPPED FOR RECONNAISSANCE AND DIVERSIONARY ACTS OVER TERRITORY OF SOVIET UNION. IT HAD ON BOARD

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APPARATUS FOR AERIAL PHOTOGRAPHY FOR DETECTING SOVIET RADAR NETWORK AND OTHER SPECIAL RADIO-TECHNICAL EQUIPMENT WHICH FORM PART OF USSR ANTI-AIRCRAFT DEFENSES. AT DISPOSAL OF SOVIET EXPERT COMMISSION WHICH CARRIED OUT INVESTIGATION, THERE IS INDISPUTABLE PROOF OF ESPIONAGE-RECONNAISSANCE MISSION OF THE AMERICAN AIRCRAFT: FILMS OF SOVIET DEFENSE AND INDUSTRIAL ESTABLISHMENTS, A TAPE RECORDING OF SIGNALS OF SOVIET RADAR STATIONS AND OTHER DATA.

PILOT POWERS, ABOUT WHOSE FATE EMB OF USA INQUIRED IN ITS NOTE OF MAY 6, IS ALIVE AND, AS INDICATED IN AFOREMENTIONED SPEECH OF CHAIRMAN OF USSR COUNCIL OF MINISTERS N. S. KHRUSHCHEV, WILL BE BROUGHT TO ACCOUNT UNDER LAWS OF SOV STATE. PILOT HAS INDICATED THAT HE DID EVERYTHING IN FULL ACCORDANCE WITH ASSIGNMENT GIVEN HIM. ON FLIGHT MAP TAKEN FROM HIM THERE WAS CLEARLY AND ACCURATELY MARKED ENTIRE ROUTE HE WAS ASSIGNED AFTER TAKE OFF FROM CITY OF ADAN (TURKEY): PESHAWAR (PAKISTAN)- THE URAL SEA-SVERDLOVSK-ARCHANGEL-MURMANSK, FOLLOWED BY A LANDING AT NORWEGIAN AIRFIELD AT BUDE. PILOT HAS ALSO STATED THAT HE SERVED IN SUBUNIT NUMBER 10-10 WHICH UNDER COVER OF NATIONAL AERONAUTICS AND SPACE AGENCY IS ENGAGED IN HIGH ALTITUDE MILITARY RECONNAISSANCE.

THIS AND OTHER INFO REVEALED IN SPEECHES OF HEAD OF SOVIET GOVT COMPLETELY REFUTED US STATE DEPT'S CONCOCTED AND HURRIEDLY FABRICATED VERSION, RELEASED MAY 5 IN OFFICIAL ANNOUNCEMENT FOR PRESS, TO EFFECT THAT AIRCRAFT WAS ALLEGEDLY CARRYING OUT METEOROLOGICAL OBSERVATIONS IN UPPER STRATA OF ATMOSPHERE ALONG TURKISH-SOVIET BORDER.

AFTER COMPLETE ABSURDITY OF AFOREMENTIONED VERSION HAD BEEN SHOWN AND IT HAD BEEN INCONTROVERTIBLY PROVEN THAT AMERICAN AIRCRAFT INTRUDED ACROSS BORDERS OF SOVIET UNION FOR AGGRESSIVE RECONNAISSANCE PURPOSES, A NEW

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ANNOUNCEMENT

WAS MADE BY US STATE DEPT ON MAY 8 WHICH CONTAINED THE FORCED ADMISSION THAT AIRCRAFT WAS SENT INTO SOV UNION FOR MILITARY RECONNAISSANCE PURPOSES AND, BY THAT VERY FACT, IT WAS ADMITTED THAT FLIGHT WAS PURSUING AGGRESSIVE PURPOSES.

IN THIS WAY, AFTER THREE DAYS, THE STATE DEPT ALREADY HAD TO DENY VERSION WHICH OBVIOUSLY HAD BEEN INTENDED TO MISLEAD WORLD PUBLIC OPINION AS WELL AS PUBLIC OPINION OF AMERICAN ITSELF.

STATE DEPT CONSIDERED IT APPROPRIATE TO REFER IN ITS ANNOUNCEMENT TO "OPEN SKIES" PROPOSAL MADE BY GOVT OF USA IN 1955 AND TO REFUSAL OF SOV GOVT TO ACCEPT THIS PROPOSAL. YES, SOV GOVT, LIKE GOVTS OF MANY OTHER STATES, REFUSED TO ACCEPT THIS PROPOSAL WHICH WAS INTENDED TO OPEN DOORS OF OTHER NATIONS TO AMERICAN RECONNAISSANCE. ACTUALITIES OF AMERICAN AVIATION ONLY CONFIRM CORRECTNESS OF EVALUATION GIVEN TO THIS PROPOSAL AT TIME BY SOV GOVT.

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FROM: MOSCOW

TO: Secretary of State

NO: 2780, MAY 10, 3 PM (SECTION TWO OF THREE)

NIACT

DOES THIS NOT RPT NOT MEAN THAT, WITH REFUSAL OF NUMBER OF STATES TO ACCEPT THIS PROPOSAL FOR "OPEN SKIES", USA IS ATTEMPTING ARBITRARILY TO TAKE UPON ITSELF RIGHT "TO OPEN" A FOREIGN SKY? IT IS ENOUGH TO PUT QUESTION THIS WAY, FOR THE COMPLETE GROUNDLESSNESS OF AFOREMENTIONED REFERENCE TO THE USA "OPEN SKIES" PROPOSAL TO BECOME CLEAR.

IT FOLLOWS FROM AFOREMENTIONED MAY 8 ANNOUNCEMENT OF USA STATE DEPARTMENT THAT HOSTILE ACTS OF AMERICAN AVIATION, WHICH HAVE TAKEN PLACE NUMEROUS TIMES IN RELATION TO SOVIET UNION, ARE NOT SIMPLY RESULT OF ACTIVITY OF MILITARY HANDS OF USA IN VARIOUS AREAS BUT ARE EXPRESSION OF A CALCULATED USA POLICY. THAT WHICH SOV GOVT HAS REPEATEDLY DECLARED IN ITS REPRESENTATIONS TO GOVT OF USA IN CONNECTION WITH VIOLATIONS OF USSR NATIONAL BOUNDARIES BY AMERICAN AIRPLANES HAS BEEN CONFIRMED, NAMELY, THAT THESE VIOLATIONS ARE PREMEDITATED. ALL THIS TESTIFIES THAT GOVT OF USA, INSTEAD OF TAKING MEASURES TO STOP SUCH ACTIONS BY AMERICAN AVIATION, DANGER OF WHICH HAS MORE THAN ONCE BEEN POINTED OUT BY SOV GOVT, OFFICIALLY ANNOUNCES SUCH ACTIONS AS ITS NATIONAL POLICY.

THUS, THE GOVT OF THE USA, IN FIRST PLACE, TESTIFIES TO FACT THAT ITS ANSWERS TO REPRESENTATIONS OF SOV GOVT WERE ONLY FOR SAKE OF FORM, BEHIND WHICH WAS CONCEALED EFFORT TO AVOID SUBSTANCE OF ISSUE, AND THAT ALL VIOLATIONS BY AMERICAN AIRCRAFT OF NATIONAL BOUNDARIES OF USSR WERE PREMEDITATED ACTIONS CONFORMING TO USA POLICY.

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IN SECOND PLACE, AND THIS IS MAIN POINT, BY SANCTIONING SUCH ACTIONS OF AMERICAN AVIATION, GOVT OF USA AGGRAVATES SITUATION EVEN MORE.

ONE MUST ASK, HOW IS IT POSSIBLE TO RECONCILE THIS WITH DECLARATIONS ON PART OF LEADING FIGURES OF USA, THAT GOVT OF USA LIKE SOV GOVT, ALSO STRIVES FOR IMPROVEMENT OF RELATIONS BETWEEN USSR AND USA, FOR RELAXATION INTERNATIONAL TENSION, AND STRENGTHENING OF TRUST BETWEEN STATES. MILITARY INTELLIGENCE ACTIVITIES OF ONE NATION BY MEANS OF INTRUSION OF ITS AIRCRAFT INTO AREA OF ANOTHER COUNTRY CAN HARDLY BE CALLED METHOD FOR IMPROVING RELATIONS AND STRENGTHENING TRUST.

IT IS SELF-EVIDENT THAT SOV GOVT IS COMPELLED, UNDER SUCH CIRCUMSTANCES, GIVE STRICT ORDERS TO ITS ARMED FORCES TO TAKE ALL NECESSARY MEASURES AGAINST VIOLATION OF SOV BOUNDARIES BY FOREIGN AVIATION. GOVT OF USSR REGRETFULLY STATES THAT, WHILE IT UNDERTAKES EVERYTHING POSSIBLE FOR NORMALIZATION AND IMPROVEMENT OF INTERNATIONAL SITUATION, GOVT OF USA FOLLOWS DIFFERENT PATH. IT IS IMPOSSIBLE TO EXCLUDE THOUGHT THAT, APPARENTLY, TWO GOVTS VIEW DIFFERENTLY NECESSITY FOR IMPROVING RELATIONS BETWEEN OUR COUNTRIES AND FOR CREATION OF FAVORABLE GROUND FOR SUCCESS OF FORTHCOMING SUMMIT MEETING.

THE SOV GOVT, AS WELL AS ALL OF SOV PEOPLE, CONSIDERED THAT PERSONAL MEETINGS AND DISCUSSIONS WITH PRESIDENT OF USA AND OTHER AMERICAN OFFICIAL FIGURES WHICH CHAIRMAN OF COUNCIL MINISTERS OF USSR HAD DURING HIS VISIT IN USA, MADE GOOD BEGINNING IN CAUSE OF NORMALIZING SOVIET-AMERICAN RELATIONS AND THEREFORE IMPROVEMENT OF ENTIRE INTERNATIONAL SITUATION AS WELL. HOWEVER, LATEST ACTIONS OF AMERICAN AUTHORITIES APPARENTLY SEEK TO RETURN STATE OF AMERICAN-SOVIET RELATIONS TO WORST TIMES OF "COLD WAR" AND TO POISON INTERNATIONAL SITUATION BEFORE SUMMIT MEETING.

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GOVT OF USSR CANNOT AVOID POINTING OUT THAT STATE DEPARTMENT'S STATEMENT, WHICH IS UNPRECEDENTED IN ITS CYNICISM, NOT ONLY JUSTIFIES PROVOCATIVE FLIGHTS OF AIRCRAFT OF ARMED FORCES OF USA BUT ALSO ACKNOWLEDGES THAT SUCH ACTIONS ARE "A NORMAL PHENOMENON" AND THUS IN FACT STATES THAT IN FUTURE US INTENDS TO CONTINUE PROVOCATIVE INVASIONS INTO CONFINES OF AIRSPACE OF SOVIET UNION FOR PURPOSE OF INTELLIGENCE.

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Action

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FROM: MOSCOW

TO: Secretary of State

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THUS GOVT OF USSR CONCLUDES THAT ANNOUNCEMENT OF STATE DEPT THAT FLIGHT WAS CARRIED OUT WITHOUT KNOWLEDGE AND PERMISSION OF GOVT OF USA DOES NOT CORRESPOND TO REALITY, SINCE IN VERY SAME ANNOUNCEMENT NECESSITY FOR CARRYING ON INTELLIGENCE ACTIVITIES AGAINST SOVIET UNION IS JUSTIFIED. THIS MEANS THAT ESPIONAGE ACTIVITIES OF AMERICAN AIRCRAFT ARE CARRIED ON WITH SANCTION OF GOVT OF USA.

GOVT OF SOV UNION MADE AN EMPHATIC PROTEST TO GOVT OF USA IN CONNECTION WITH AGGRESSIVE ACTS OF AMERICAN AVIATION AND WARNS THAT, IF SIMILAR PROVOCATIONS ARE REPEATED, IT WILL BE OBLIGED TO TAKE RETALIATORY MEASURES, RESPONSIBILITY FOR CONSEQUENCES OF WHICH WILL REST ON GOVTS OF STATES COMMITTING AGGRESSION AGAINST OTHER COUNTRIES.

THE SOV GOVT WOULD SINCERELY LIKE TO HOPE THAT GOVT OF USA RECOGNIZES IN FINAL ANALYSIS THAT INTERESTS OF PRESERVING AND STRENGTHENING PEACE AMONG PEOPLES INCLUDING INTERESTS OF AMERICAN PEOPLE ITSELF WHOSE STRIVING FOR PEACE WAS WELL DEMONSTRATED DURING VISIT OF HEAD OF SOVIET GOVT N. S. KHRUSHCHEV TO USA, WOULD BE SERVED BY CESSATION OF AFOREMENTIONED DANGEROUS PROVOCATIVE ACTIVITIES WITH REGARD TO USSR, BY CESSATION OF "COLD WAR," AND BY A SEARCH THROUGH JOINT EFFORTS WITH SOVIET UNION AND WITH OTHER INTERESTED STATES FOR SOLUTION OF UNSETTLED INTERNATIONAL PROBLEMS ON MUTUALLY ACCEPTABLE BASIS WHICH IS AWAITED BY ALL PEOPLES.

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